PRESENTATION SUMMARY

I. What is the Corridor Initiative?
II. Initiative history
III. Mayor Larson’s vision
IV. Working with the community
V. Fundraising
VI. Featured Projects
VII. Looking Ahead
VIII. Questions
PART I: WHAT IS THE ST. LOUIS RIVER CORRIDOR INITIATIVE?

• $50 million park investment plan

• City/county/state/federal/private funds

• Area from Lincoln Park to Fond du Lac

• Goal to enrich neighborhood quality of life and attract tourists

• 26 projects planned with citizens, for citizens
ST. LOUIS RIVER CORRIDOR INITIATIVE GOALS

1. Support environmental restoration
2. Enrich neighborhood quality of life
3. Attract new homebuyers
4. Establish new visitor destination
5. Stimulate economic development
PART II: INITIATIVE HISTORY

Mr. Environment
The Willard Munger Story

Western Waterfront Trail
a brief description

STATE OF THE CITY 2014
CITY OF DULUTH
January 1979
STATE AND CITY AUTHORIZATION OF THE INITIATIVE

- **June 2014** – Legislature authorizes \( \frac{1}{2} \) & \( \frac{1}{2} \) tax renewal for Corridor Initiative
- **August 2014** – City Council renews \( \frac{1}{2} \) and \( \frac{1}{2} \) tax
PRELIMINARY IDENTIFICATION OF PROJECTS AND FUNDING LEVELS

Existing Plans

1978
- Western Waterfront Trail Plan

2006
- Comp Land Use Plan

2007
- Morgan Park Neighborhood Plan
- Zoo Master Plan
- West Duluth Neighborhood Plan
- St. Louis River Summit
- Spirit Mountain Master Plan

2008
- Parks and Rec Master Plan
- St. Louis River Plan

2009
- Irving Neighborhood Plan
- Duluth Trail and Bikeway Plan

2010
- St. Louis River Corridor Working Group
- Morgan Park Neighborhood Plan Update

2011
- River Corridor Coalition Park and Trail Plan
- Memorial Park Mini-Master Plan

2012
- Indian Point Campground Plan
- West Duluth Neighborhood Plan Update

2013
- Irving Park Mini-Master Plan
- Gary New Duluth Small Area Plan

2014
- River Corridor Coalition Park and Trail Plan
- Memorial Park Mini-Master Plan

Project Sources
- Existing plans
- Neighborhood groups
- User groups
- Citizen advisory group
## 2014 National Citizen Survey

<table>
<thead>
<tr>
<th>Category</th>
<th>Essential</th>
<th>Very Important</th>
<th>Compilation</th>
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<tr>
<td>Parks enhancements</td>
<td>21%</td>
<td>45%</td>
<td>66%</td>
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<tr>
<td>Hiking trails</td>
<td>23%</td>
<td>40%</td>
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<tr>
<td>Biking trails</td>
<td>21%</td>
<td>41%</td>
<td>62%</td>
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<tr>
<td>St. Louis River water access</td>
<td>15%</td>
<td>40%</td>
<td>54%</td>
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<tr>
<td>Improvements to existing community centers</td>
<td>17%</td>
<td>35%</td>
<td>52%</td>
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<tr>
<td>Capital improvements at the Zoo</td>
<td>15%</td>
<td>37%</td>
<td>51%</td>
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<tr>
<td>Grand Avenue Corridor improvements</td>
<td>13%</td>
<td>36%</td>
<td>49%</td>
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<tr>
<td>Rental facilities for water recreation equipment along the river</td>
<td>14%</td>
<td>35%</td>
<td>49%</td>
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<tr>
<td>Environmental education center</td>
<td>12%</td>
<td>31%</td>
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<tr>
<td>Soccer field</td>
<td>12%</td>
<td>26%</td>
<td>37%</td>
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<tr>
<td>Tent campground</td>
<td>11%</td>
<td>26%</td>
<td>30%</td>
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<tr>
<td>Dog parks</td>
<td>10%</td>
<td>20%</td>
<td>30%</td>
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<tr>
<td>Skateboard park</td>
<td>7%</td>
<td>23%</td>
<td>30%</td>
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<tr>
<td>RV campground</td>
<td>6%</td>
<td>23%</td>
<td>20%</td>
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<tr>
<td>Capital improvements at Indian Point Campground</td>
<td>21%</td>
<td>25%</td>
<td></td>
</tr>
<tr>
<td>Snowmobile trails</td>
<td>8%</td>
<td>17%</td>
<td>24%</td>
</tr>
<tr>
<td>ATV trails</td>
<td>7%</td>
<td>14%</td>
<td>21%</td>
</tr>
<tr>
<td>Horse trails</td>
<td>12%</td>
<td>15%</td>
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</tr>
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</table>
City Council Resolution 15-0175R
Passed March 23, 2015

RESOLUTION OF SUPPORT TO CONTINUE PLANNING AND DESIGN OF RECREATION AND TOURISM PROJECTS IN THE ST. LOUIS RIVER CORRIDOR.

NOW, THEREFORE, BE IT RESOLVED, that the city council supports moving forward with the specified projects and funding levels as generally laid out.
PART III: MAYOR EMILY LARSON’S VISION

• The Corridor Initiative is an unmatched opportunity to extend the benefits of Duluth’s success to all.

• Mayor Larson will reshape the Initiative to realize that promise by leveraging investments to spark job creation, housing rehabilitation, economic development, and neighborhood revitalization.

• The Initiative is generally on the right track with well-chosen projects, appropriate funding allocations, increased public participation, and timely progress.
PART III: MAYOR EMILY LARSON’S VISION — WHAT WILL BE DIFFERENT?

• Continuation of more transparent, meaningful, and inclusive public engagement begun in late 2015

• Increase in funding for neighborhood parks, Fairmount Park, and river access below Spirit Mountain

• Completion of the Cross City Trail on the community-determined River Route

• Public process to examine the potential St. Louis River Natural Area to ensure perpetual green space protection and access under the Duluth Natural Areas Program

• Increase inter-departmental collaboration to give substance and cohesion to neighborhood revitalization and economic development goals
<table>
<thead>
<tr>
<th>Project</th>
<th>Original Allocation</th>
<th>Adjusted Allocation</th>
<th>Comments</th>
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</thead>
<tbody>
<tr>
<td>Wade Stadium</td>
<td>$2,300,000</td>
<td>$2,360,000</td>
<td>Cost overrun, Council-approved</td>
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<tr>
<td>Spirit Mountain Water Supply</td>
<td>$2,300,000</td>
<td>$2,332,000</td>
<td>Cost overrun, Council-approved</td>
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<tr>
<td>Lake Superior Zoo</td>
<td>$2,300,000</td>
<td>$2,300,000</td>
<td></td>
</tr>
<tr>
<td>Cross City Trail (Accessible)</td>
<td>$900,000</td>
<td>$900,000</td>
<td></td>
</tr>
<tr>
<td>DWP Trail (Accessible)</td>
<td>$400,000</td>
<td>$400,000</td>
<td></td>
</tr>
<tr>
<td>Gary New Duluth Recreation Area</td>
<td>$500,000</td>
<td>$550,000</td>
<td>Increased to cover planning cost</td>
</tr>
<tr>
<td>Lincoln Park</td>
<td>$500,000</td>
<td>$550,000</td>
<td>Increased to cover planning cost</td>
</tr>
<tr>
<td>Memorial Park</td>
<td>$500,000</td>
<td>$550,000</td>
<td>Increased to cover planning cost</td>
</tr>
<tr>
<td>Wade/Wheeler Athletic Complex</td>
<td>$500,000</td>
<td>$550,000</td>
<td>Increased to cover planning cost</td>
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<tr>
<td>Neighborhood Parks</td>
<td>$500,000</td>
<td>$1,200,000</td>
<td>See detailed slides</td>
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<tr>
<td>Duluth Traverse</td>
<td>$650,000</td>
<td>$650,000</td>
<td></td>
</tr>
<tr>
<td>Grand Avenue Nordic</td>
<td>$1,000,000</td>
<td>$1,000,000</td>
<td></td>
</tr>
<tr>
<td>Destination Hikes</td>
<td>$205,000</td>
<td>$50,000</td>
<td>Decrease from 5 hikes to 3, lower than expected costs</td>
</tr>
<tr>
<td>All-Weather Mountain Bike Loop</td>
<td>$155,000</td>
<td>$155,000</td>
<td></td>
</tr>
<tr>
<td>Equestrian Trails</td>
<td>$250,000</td>
<td>$250,000</td>
<td></td>
</tr>
<tr>
<td>Snowmobile Trails</td>
<td>$250,000</td>
<td>$250,000</td>
<td></td>
</tr>
<tr>
<td>ATV Trails</td>
<td>$250,000</td>
<td>$250,000</td>
<td></td>
</tr>
<tr>
<td>Lower Spirit River Access</td>
<td>$410,000</td>
<td>$745,000</td>
<td>Full funding, lever $1.5m of outside funds for road/trail</td>
</tr>
<tr>
<td>National Water Trail</td>
<td>$150,000</td>
<td>$150,000</td>
<td></td>
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<tr>
<td>Kingsbury Bay Restoration</td>
<td>$500,000</td>
<td>$0</td>
<td>Project fully funded by other entities</td>
</tr>
<tr>
<td>Fairmount Park</td>
<td>$415,000</td>
<td>$1,000,000</td>
<td>To fully fund Phase I conversion of west side to park</td>
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<tr>
<td>Western Waterfront Trail (Accessible)</td>
<td>$925,000</td>
<td>$925,000</td>
<td></td>
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<tr>
<td>Indian Point Renewal</td>
<td>$750,000</td>
<td>$200,000</td>
<td>Seek Legacy Parks and Trails support</td>
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<tr>
<td>Quarry Park</td>
<td>$200,000</td>
<td>$200,000</td>
<td></td>
</tr>
<tr>
<td>Trail Wayfinding and Barriers</td>
<td>$400,000</td>
<td>$400,000</td>
<td></td>
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<tr>
<td>Contingency</td>
<td>$500,000</td>
<td>$0</td>
<td>Redundant, contingency built into each project</td>
</tr>
</tbody>
</table>
ADJUSTMENTS TO ½-&-½ PROJECT FUNDING

1. Funding increases for projects with cost-overruns

2. $1.6 million made available to add to project funding due to:
   - $600,000 of previously unallocated funds
   - Lower than expected project costs
   - Elimination of redundant contingency funds
   - Projects funded by others

3. Mayor Larson’s proposed budget reallocations
   - Neighborhood parks
   - Fairmount Park
   - Lower Spirit water access
   - Indian Point Campground
PART IV: WORKING WITH THE COMMUNITY
In 2015 Parks and Recreation created a new focus within their division which is referred to as the Parks Stewardship Team.

The focus of team’s work is around community engagement of the future use and development of public green space in Duluth, walking through every step of the process from public input meetings, planning, permitting, fundraising, design and construction.

Uniquely, the Steward Team approach relies heavily on community partners to invest in parks infrastructure for the sustainability of existing and new amenities on public land.
OPPORTUNITIES FOR COMMUNITY INPUT
MARCH 2015 – PRESENT

21 City-led public meetings

72 City-led meetings with neighborhood groups and user groups
GROUPS ENGAGED IN ONE OR MORE PROJECTS

Harrison Community Club
Irving Community Club
Piedmont Community Club
Piedmont Hockey
Duluth Area Youth Softball Association
Arrowhead Youth Soccer Association
Denfeld Youth Football League
Lincoln Park Middle School
St. Louis County
Superior Hiking Trail Association
Equilibrium 3
Lincoln Park Child and Family Collaborative
Izook Walton League
1854 Authority
St. Louis River Alliance
Duluth Area Family YMCA
Spirit Mountain Authority
Northshore ATV Club
Irving Recreation & Events Association
West Duluth Business Club
Valley Youth Center
Lincoln Park Business Group
Riverside Community Club
Morgan Park Community Club
Norton Park Community Club
Fond du Lac Community Club
Merritt Community Club
Duluth Dog Parks
Bicycle & Pedestrian Advisory Committee of MIC
Healthy Duluth Area Coalition
Wheels on Trails
Visit Duluth
Friends of the Lakewalk
Duluth ISC
Hermantown Night Riders
Duluth Bike Coalition
ISD 709
Fond du Lac Band of Lake Superior Chippewa
Drift Topper Snowmobile Club
Monarch Buddies
Duluth Audubon Society
Duluth-Superior Metropolitan Interstate Council
Irving Neighborhood Coalition
West Duluth Kicks Soccer
Cyclists of the Gitchee Gumee Shores
River Corridor Coalition
Northland Paddlers Alliance
Minnesota Land Trust
Duluth Climbers Coalition
Gary New Duluth Development Alliance
Gary New Duluth Community Club
Duluth Area Horse Trail Alliance
Duluth Cross Country Ski Club
PART V: FUNDRAISING GOALS
ST. LOUIS RIVER CORRIDOR INITIATIVE FINANCING GOALS

Duluth ½ and ½ Tourism Tax
$18 Million

Outside Funding Goal
$32 Million

St. Louis River Corridor Initiative Investment Goal
$50 Million
# Outside Funding for Initiative - $15 Million Awarded To-Date

<table>
<thead>
<tr>
<th>Project Type</th>
<th>Project Name</th>
<th>Outside Funding</th>
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<tr>
<td>Trails</td>
<td>Cross City Trail Total Phases II - IV</td>
<td>$3,050,000</td>
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<tr>
<td></td>
<td>Duluth Traverse</td>
<td>$2,040,000</td>
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<tr>
<td></td>
<td><strong>Trails Subtotals</strong></td>
<td><strong>$5,090,000</strong></td>
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<tr>
<td>River</td>
<td>WWFT Renewal</td>
<td>$500,000</td>
</tr>
<tr>
<td>Access</td>
<td>Spirit Mt River Connector</td>
<td>$900,000</td>
</tr>
<tr>
<td></td>
<td><strong>River Access Subtotals</strong></td>
<td><strong>$1,200,000</strong></td>
</tr>
<tr>
<td>Other</td>
<td>Quarry Park</td>
<td>$100,000</td>
</tr>
<tr>
<td></td>
<td>Spirit Mountain Snowmaking System</td>
<td>$4,100,000</td>
</tr>
<tr>
<td></td>
<td>Lake Superior Zoo Renewal</td>
<td>$300,000</td>
</tr>
<tr>
<td></td>
<td>Wade Stadium Renovation</td>
<td>$2,300,000</td>
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<tr>
<td></td>
<td><strong>Other Projects Subtotals</strong></td>
<td><strong>$6,800,000</strong></td>
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<tr>
<td>Grand Ave</td>
<td>Gary New Duluth Phases I and III</td>
<td>$700,000</td>
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<tr>
<td></td>
<td>Chambers Grove Park</td>
<td>$1,500,000</td>
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<td></td>
<td>Lincoln Park</td>
<td>$75,000</td>
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<td></td>
<td><strong>Grand Avenue Park Projects Subtotals</strong></td>
<td><strong>$2,350,000</strong></td>
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<tr>
<td></td>
<td><strong>Total Outside Funding</strong></td>
<td><strong>$15,565,000</strong></td>
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</table>

## Sources

- NOAA Coastal Program
- EPA Great Lakes Restoration Initiative
- Federal Recreational Trails Program
- MN DNR Regional Trails Grant
- MN Legacy Parks and Trails Grant
- MN Legacy Arts and Culture Grant
- MN Conservation Legacy Partners Metro
- Corporate Contributions
- Community Donations
2016 GRANTSEEKING PLAN

• Approximately City-led 20 grant proposals seeking approximately $8 million
DULUTH CROSS COUNTRY SKI CLUB
GRAND AVENUE NORDIC CENTER

$350,000 Remaining left to fundraise to start PHASE I: 2017

Duluth Cross Country Ski Club
$150,000

½ & ½ Funds
$1,000,000
CYCLISTS OF THE GITCHEE GUMEE SHORES - DULUTH TRAVERSE SYSTEM
PART VI: RIVER CORRIDOR FEATURED PROJECTS

Featured Projects:

1. Cross City Trail
2. Lincoln Park
3. Neighborhood Parks
4. Western Waterfront Trail & St. Louis River Natural Area
CROSS CITY TRAIL — 8–mile paved accessible, multi-use trail connecting the Munger State Trail to the Lakewalk

**Project Timeline**

<table>
<thead>
<tr>
<th>Year</th>
<th>Events</th>
</tr>
</thead>
<tbody>
<tr>
<td>2015</td>
<td>- I-35 to Zoo construction commences</td>
</tr>
</tbody>
</table>
| 2016 | - Complete Mini Master Plan -- July 2016  
- Complete I-35 to Zoo  
- Design/permitting Carlton Street to I-35 |
| 2017 | - Construct Zoo area south to WWFT/Munger Trail  
- Construct Phase 2 Carlton Street to DWP via River Route |

**Funding**

Proposed reallocation of funds from the Zoo-Spirit Mt. segment to the Carlton Street-Irving Park-I-35

**What’s New/Different:** City will connect the CCT to the Munger Trail via an alignment in the vicinity of Fairmount Park and the zoo.
GRAND AVENUE PARKS: LINCOLN PARK
LINCOLN PARK

- Repair existing park infrastructure to reduce short and long term maintenance
- Upgrade park destination areas to improve safety and meet ADA accessibility requirements
- Introduce updated park amenities to better serve the needs of children, adult, and senior park user groups.
LINCOLN PARK

Project Timeline

2015
• Master Planning commences

2016
• Completed Master Plan - February
• Grantwriting
• FEMA work commences

2017
• Implementation of $740,000 Phase 1

2018 - 2020
• Implementation of Phases 2, 3 and 4

Funding
Phase I –
Cost: $740,000 (partially funded - $550,000 ½ & ½ and $50,000 U.S. Bank Places to Play)

Currently seeking funding for Phases 2, 3, 4
9:1 matching grants up to $90,000 for neighborhood-level investments.

½ and ½ Funding -- $1,200,000

Requirements: Projects must align with City plans. Match may be cash or in-kind.

Qualifying parks include: Piedmont, Midtowne, Harrison, Merritt, Irving, Grassy Point, Keene Creek, Norton, Riverside, Smithville, Morgan, Blackmer, Fond du Lac, and Historical.

Implementation/Construction – 2016-2018
COMMUNITY ENGAGEMENT FOR IMPLEMENTATION

- City will encourage and support neighborhoods that wish to raise cash and in-kind contributions greater than the $10,000 requirement.

- City will help to organize and support a volunteer service day for each park to implement those portions of the park mini-master plans that can be carried out by volunteers. Anticipated value of volunteer service will count as match.

- Work will be spread across three years.
RIVER CORRIDOR NEIGHBORHOOD PARKS

Key Features:
- Incorporate conclusions/recommendations for the area from the Archeological Phase I Survey for the Historical Park prepared by the Gultiu Archaeological Center.
- Further investigate identified archeological features before disturbing park grounds.
- Expand story telling of Fond du Lac history with informational signage.
- Redevelop existing interpretation area.
- Address erosion along the river by adding a rock outcrop area for fishing/water viewing and working with partners to stabilize banks.
- Add canoe/kayak launch.
- Formalize natural surface trail through existing foodplain forest.
- Make improvements to 133rd Ave W in collaboration with street reconstruction and Public Works.
- Formalize turnaround/dropoff area for canoe/kayak loading.
- Create waterfront picnic area at southern terminus of 133rd Ave.
- Create formalized parking spaces (6-10).
Phasing & Cost Estimates

**PHASE 1: SHORT-TERM**

1. Add native plantings and signage
2. Add native plantings and signage
3. Add native plantings and signage
4. Add native plantings and signage
5. Add native plantings and signage

**PHASE 2: LONG-TERM**

1. Plant additional boulevard trees in collaboration with Public Works Department
2. Replace existing sidewalks with new ones
3. Install new water trees
4. Install new water trees
5. Create new water features
6. Create new water features
7. Create new water features
8. Create new water features
9. Create new water features
10. Install new water trees
11. Install new water trees

<table>
<thead>
<tr>
<th>ACTION</th>
<th>DESCRIPTION</th>
<th>COST</th>
</tr>
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<tbody>
<tr>
<td>1</td>
<td>Vegetation: Plant Additional Boulevard Trees</td>
<td>$2,800</td>
</tr>
<tr>
<td>2</td>
<td>Circulation: Replace Existing Sidewalk on 133rd Ave</td>
<td>$21,000</td>
</tr>
<tr>
<td>3</td>
<td>Recreation: Create Rock Outcrop for Fishing/Viewing</td>
<td>$60,000</td>
</tr>
<tr>
<td>4</td>
<td>Infrastructure: Reconstruct Street</td>
<td>$-</td>
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<tr>
<td>5</td>
<td>Stormwater: Route street runoff into parkland</td>
<td>$6,750</td>
</tr>
<tr>
<td>6</td>
<td>Stormwater: Install New Rain Garden/Filtration Areas</td>
<td>$6,750</td>
</tr>
<tr>
<td>7</td>
<td>Circulation: Add New Canoe/Kayak Drop-Off Area</td>
<td>$5,600</td>
</tr>
<tr>
<td>8</td>
<td>Furnishings: Convert Existing Area to Picnic Area</td>
<td>$5,000</td>
</tr>
</tbody>
</table>

Total Long-Term Improvement Costs: $105,100

Total Short-Term Improvement Costs: $18,200

Total Improvement Costs: $123,300
Project Purpose:
Fulfill 37-year-old vision to reconnect people to the river via approx. 12-mile-long accessible trail through restored natural habitats.

From 1979 Western Waterfront Trail Plan

From 2011 Trails and Bikeways Master Plan
## Project Timeline

<table>
<thead>
<tr>
<th>Year</th>
<th>Events</th>
</tr>
</thead>
<tbody>
<tr>
<td>2015</td>
<td>- Secured funding for trail renewal and habitat restoration</td>
</tr>
</tbody>
</table>
| 2016 | - Complete 3.3 mile trail and habitat restoration  
     - Complete a Western Waterfront Trails & Parks Mini-Master Plan |
| 2017 | - Complete negotiation with US Steel and EPA for improvements to City riverfront bordering US Steel Superfund Site |
| 2020 | - Projected completion of US Steel shoreline clean-up |

### Funding

**Phase I** – Restoration of Existing Trail (3.3 Miles)
- Cost: $925,000 (fully funded)

**Phase II** – Riverside to Blackmer Extension (1 Mile)
- Cost: $1 million ($500,000 ½-and-½)

### Planning

Additional project phases to be determined in the 2016 Master Planning process. The process will include:

1. Future use of City-owned riverfront at US Steel – rail, trail, or rail-trail
2. Enhanced water access at Lower Spirit Mt. and at US Steel-Slag Point
3. Heritage interpretation along the riverfront
Approximately 550 Acres of City-owned land surround the Western Waterfront Trail.

Nearly all are designated by the Comprehensive Land Use Plan for Preservation.

Nearly all land is too steep or too wet to be developable (legally or technically).

Current management is passive:
- Properties are not proactively restored or protected
- No coherent plan guides development, management, and use

Publicly Owned Greenspace near Tallus Island
A PROPOSAL TO PROTECT THE NATURAL RIVERFRONT:
THE ST. LOUIS RIVER NATURAL AREA

Explore creation of a St. Louis River Natural Area under the 2002 City Council-approved Duluth Natural Area Program which protects City-owned properties of special environmental significance to the community.

Conduct an 18-month public process to explore whether, where, and how to create and manage a St. Louis River Natural Area.

- Stage 1: St. Louis River Natural Area nomination public review and Council approval
- Stage 2: St. Louis River Natural Area management plan public review and Council approval

The potential St. Louis River Natural Area would guarantee that, as we extend the Western Waterfront Trail to the Fond du Lac neighborhood, the natural area around the trail would be restored and protected in perpetuity for the benefit of all.
A ST. LOUIS RIVER NATURAL AREA WOULD:

- Lead to development and implementation of an environmental restoration and protection plan for the City-owned riverfront.
- Increase access to federal and state funds for environmental restoration.
- Assure that plans for park and trail improvements in and around the natural area support the aim of restoring our riverfront.
A ST. LOUIS RIVER NATURAL AREA WOULD NOT:

- Restrict the freedom of motorized and non-motorized boats to travel and fish throughout the estuary.
- Place additional limits on private development.
PART VII: LOOKING AHEAD — 2016 CONSTRUCTION

- Duluth Traverse – Chambers Grove/Fond du Lac/Mission Creek area & Trinity-Spirit Mt.
- Cross City Trail – Completion of I-35 to the Zoo
- Western Waterfront Trail – Trail renewal and habitat restoration
- Lincoln Park – Stream bank restoration (FEMA)
- Chambers Grove – Park restoration and improvements
- DWP & Western Snowmobile Trail (FEMA)
- DWP Roundhouse site restoration
PART VIII: QUESTIONS